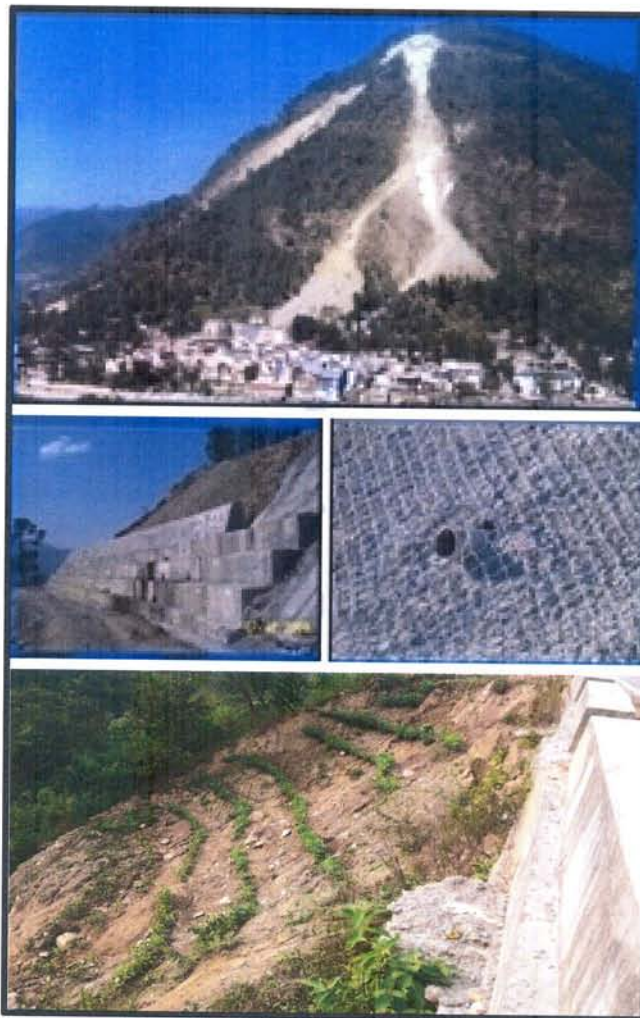




**Government of India  
National Disaster Management Authority**

**Template for Preparation of Detailed Project Report (DPR)  
for Site Specific Landslides Risk Mitigation**



**New Delhi  
June, 2015**

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## FOREWORD

We all know that landslide is one of the natural disasters which causes destruction in terms of loss of lives and property. Landslide affects around 0.49 Million km<sup>2</sup> covering nearly 15 % of the land area of our country. In recent years, the incidence of landslides have increased enormously resulting in heavy losses of property and human lives. The recent landslide occurred in the village of Malin (Pune) on 30<sup>th</sup> July, 2014 killed around 134 people besides loss to the property and livestock.

Landslides of different types, due to earthquake, heavy rainfall and cloud burst are frequent in geo-dynamically active domains in the Himalayan and other mountainous parts of India. In all 22 States and parts of the Union Territory of Puducherry and Andaman and Nicobar Islands are affected by this hazard. The increasing rate of population and demand for construction of houses has forced people to encroach landslide prone areas. An encroached vulnerable areas and untreated landslides resulted in slope failures causing human and economic loss. Landslides affects mostly in the hilly regions primarily during monsoons to various extents.

There is need for holistic approach to deal with recurring and non-recurring landslides necessitating time bound programme for landslide prevention and mitigation. Therefore, a need for a template for preparation of Detailed Project Report (DPR) of Landslide Schemes has been felt for long time and accordingly National Disaster Management Authority (NDMA) has now prepared the template for preparation of DPR to facilitate the States in landslide mitigation efforts.

The template has been prepared with the consistent efforts of team of experts drawn from Central Building Research Institute (CBRI), Central Road Research Institute (CRRI), Geological Survey of India (GSI) and National Disaster Management Authority (NDMA). The Template among other things also includes names of Resource Departments / Organisations and References and Codes which will be useful for preparation of DPRs. I hope this document will be useful for preparation of DPR for landslide mitigation schemes, and will help in execution of landslide mitigation projects in a better way.

June, 2015  
New Delhi

  
(R. K. Jain)

अनिल कुमार संघी, आईटीएस  
संयुक्त सचिव  
Anil Kumar Sanghi, ITS  
Joint Secretary



भारत सरकार  
गृह मंत्रालय  
राष्ट्रीय आपदा प्रबंधन प्राधिकरण  
Government of India  
Ministry of Home Affairs  
National Disaster Management Authority

## PREFACE

Himalayan and other hilly region of India are affected by landslides and related mass movement activities. Some of the important landslides incidents happened in the past are Malin-2014 (Pune), Dasalgaon-2007 (Maharashtra), Varunavat Parvat-2003 (Uttarakhand), Amboori-2001 (Kerala), Malpa landslide-1998 (Uttarakhand), Kalimpong-1993 (West Bengal), Kohima-1993 (Nagaland) etc. Every year in India, especially in the mountain regions like Himalayas, landslides damage and destroy many houses, roads, railways, pipelines, agricultural land, crops as well as loss of life. States are required to take pro-active action for treatment of recurring and problematic landslides.

Many of the landslide prone States have expressed difficulties in preparing Detailed Project Reports (DPRs) for site specific landslide Projects. NDMA therefore, took an initiative to prepare a standardized template for preparation of DPRs. Main objective of development of the template is to provide technical assistance to the State Governments and other implementing agencies for speedy preparation of DPR's and hence execution of tasks. This standard template is prepared on the basis of comments / suggestions received from seventeen experts on landslide management from different Departments / Institutes and two States (i.e., Madhya Pradesh and Nagaland). The comments/suggestions received were examined by a Committee of Experts from Geological Survey of India, Central Road Research Institute, Central Building Research Institute, Roorkee and NDMA, which finally finalised the Template. This template is a technical document intended for providing guidance to the States and implementing agencies. Since, stabilization and fixing of landslides depends on specific characteristic and nature of the landslide, wisdom and scientific expertise of implementing agencies, counts to a greater extent for successful mitigation of landslide. We need to adopt a problem solving approach to mitigate recurring and non-recurring landslides in a sustainable manner.

*Anil Kumar Sanghi*  
09/06/2015  
(Anil Kumar Sanghi)

June, 2015  
New Delhi

## INTRODUCTION

India is a federal State, whereby matters of land, forest, water and leasing of land for different purposes are state subjects, and transgression of authority into their domain is not desirable, as it would create conflicting situations.

Many landslide prone States have little expertise and technology to deal with landslide and take necessary mitigation measures for management of landslides. Therefore, there is a need for taking landslide mitigation through a holistic approach with the help of well drafted document in the form of template to facilitate, encourage and provide guidance to the State Government for management of landslides.

As many Landslide prone States are facing difficulties in preparing Detailed Project Reports (DPRs) for site specific landslide schemes, therefore, NDMA decided to prepare a Template for preparation of DPR for mitigation schemes and circulate the same to the States. Towards this, a draft Template was prepared in NDMA with the help of other Stakeholders and shared with subject experts and the States. Comments / suggestions on the Template were received from 17 subject experts and 2 State Governments. The draft template incorporating the suggestions made the experts and the states were discussed with a group of experts drawn from Geological Survey of India (GSI), Central Road Research Institute (CRRI)-Delhi, Central Building Research Institute (CBRI)-Roorkee and National Disaster Management Authority (NDMA). The final template was approved by GSI. The template is constituted in two distinct portions, Summary of Detailed Project Report and Detailed Project Report (DPR).

The Template will be useful for preparation of DPRs of Landslide Schemes. While preparing DPR it may be noted that application of preventive measures for treatment will vary depending upon the requirement of specific landslide site. The technical methods / details / specifications in each DPR may differ depending upon the specific conditions of treatment of the site. The State Government should apply suitable and appropriate technology / solution available and maintain standardized quality work for treatment of slopes. In order to enable preparation of DPR a separate list of Activity Wise Resource Departments is also enclosed at annexure-‘A’.

# **NATIONAL DISASTER MANAGEMENT AUTHORITY**

## **Template for preparation of Detailed Project Report (DPR) for Site Specific Landslides Risk Mitigation**

The template constitutes two distinct portions, Summary of Detailed Project Report (DPR) and Detailed Project Report (DPR) with Annexure(s).

### **Summary of Detailed Project Report**

**Content-I** Salient features of the project.

- i) Location of the project with longitude, latitude and altitude with a reference to District HQ, nearest highway / railway station / locality and name of the Landslide (if any) etc.
- ii) District
- iii) State
- iv) Nature of scheme / project
- v) Purposes
- vi) Total estimated cost of the project
- vii) Basis of rates (Like CPWD / PWD SOR etc)
- viii) Term of reference (TOR) / Deliverables / Time line of the project.
- ix) Name of Department / Expert Agency etc. who has / have prepared DPR and associated members / organization. (The qualification of a Consultant if hired for this purpose should be Post-graduate and above in the relevant subject with minimum five years of experience in dealing with landslide mitigation work).
- x) Name of State Government / SDMA through which DPR is submitted.
- xi) Implementing Department / Agency of the project.
- xii) Monitoring Department / Agency for the project.

**Content-II** Brief executive summary of the project highlighting mitigation measures for landslide including measures to avoid re-occurrences and prevention of existing and potential landslides. The executive summary should highlight problem of areas, possible causes, remedial measures, monitoring and development of Early Warning System (EWS), if feasible. Details of any innovative method or material being used as part of remedial measures along with details of its successful implementation in other Projects may be brought out.

**Content-III** Abstract cost of the project component wise, including cost of road diversion, construction of new roads, rehabilitation of habitants etc., if any.

## **Detailed Project Report (DPR)**

### **Chapter 1. Introduction of the area**

a) Background & Location

Background must include details of studies/ investigations made in respect of the proposed landslide site, undertaken by GSI, DST, State Governments or any other institutions / organizations etc, or any scheme / programme already undertaken and whether the same has been completed. The proposal should also indicate whether the gaps, if any, in the studies conducted / schemes undertaken earlier were identified so that future studies may address the same.

b) Status and purpose of previous studies on mitigation of site specific landslide should in brief give location, name of landslide, district, geographic coordinate, including landslide inventory and the past incidences including photographs of past and present landslide sites, if available. Details to be annexed.

c) Importance of the Project: Parameters for site selection should include problematic landslides, vulnerability to elements-at-risk such as human habitation, trade routes, communication roads, tourist / pilgrimage routes and other state specific factors like border areas etc. with photographs (past & present) indicating loss of life and infrastructure, runout effect, highlighting importance of the project etc.

d) Slope morphology / geometry (i.e., slope dimension, slope aspect, slope angle etc.), terrain analysis with the help of remotely sensed data products (at least 1:25,000 scale) e.g., Digital Elevation Model (DEM) or Digital Terrain Model (DTM) should be included with land use & land cover (temporal) information, If available.

e) Drainage / Hydrology i.e., surface and sub-surface hydrology, water seepage, water discharge etc.

f) Climatic conditions i.e., daily maximum rainfall, rainfall pattern, humidity, temperature etc. Source of data of rainfall from IMD or any other source should be invariably mentioned.

- g) Demography including population and transport affected by landslide.
- h) Hazard and risk maps of the area with source, if available.
- i) Mechanism for long term monitoring of the project indicating period, depending upon nature of the slope, should be given.

## **Chapter 2. Detailed investigation**

- a) Type of landslide and triggering factors of landslide occurrence (i.e., whether earthquake, heavy rain, land subsidence, geotechnical failure etc.) with its initiation, history, evolution, recurrence etc. Size and composition of slope mass involved in the movement with thickness of overburden and characteristics of discontinuities.

Regional geological setting including seismo-tectonic setting (i.e., rock types, faults / thrust / lineaments etc.) and seismic records. Source of data from IMD or any other source should be invariably mentioned.

- b) Geological investigation of the sites (i.e., rock type, soil type, soil depth, discontinuities, hydrology etc.).

- c) Landslide morphology (i.e., its dimension / morphology at Scarp, Crown, Head, Toe, Foot, Tip Flank etc.) with photographs and field sketches.

- d) Site specific detailed mapping of landslide representing present site condition:-

- i) Contour Map: Contour map of the slide area preferably on 1:500 to 1:1000 with 1-2 meters contour interval.

- ii) Geological Map: Geological map showing exposed rocks, soil, debris along with important features such as cracks, bulging etc.

Detailed mapping of the landslides should be carried out on 1:500 to 1:1,000 scales with 1-2 meters contour interval through geodetic surveying using Total Station, field traverse, location survey etc. Geological features such as shear zones, joints and other discontinuities of considerable persistence can be suitably indicated on the map. In case of rock fall and debris flows, its influence areas or areas likely to be affected should be included. Cross sections showing the disposition of lithology and discontinuities may be prepared for the mapped landslide.

- iii) Land use / land cover map.



e) Geophysical investigation (if applicable):

- Resistivity and Engineering Seismograph survey to unfold sub-surface structure till bed rock depth.

f) Geo-technical investigation:-

i) Soil / Debris slope :

- Soil sampling (Collecting disturbed and undisturbed soil sample).
- Location of sample.
- Depth of sample.
- Conducting of Soil Penetration Test (SPT) as per IS: 2131.
- Drilling bore hole to determine sub-surface strata up to the overburden soil depth as per IS: 1892.
- Proctor density test {Maximum Dry Density (MDD) & Optimum Moisture Content (OMC)}, if drilling is not possible.
- Grain size, density of soil, specific gravity, Unit weight (dry and wet).
- Atterberg limit (liquid and plastic limit).
- Shear Strength Parameter at field density or 95% of MDD: Cohesion (c) & friction angle ( $\phi$ ).
- Permeability / field permeability (if drilling is not possible).

**Note:** All the above laboratory tests are to be conducted as per relevant IS: 2720.

ii) Rock slope :

- Rock sampling.
- Rock Quality Designation (RQD).
- Discontinuity parameters, such as joint spacing, joint conditions, seepage conditions.
- Rock Mass classification (RMR etc.).
- Slope Mass Rating (SMR).
- Uni-axial Compressive Strength (UCS) etc.
- Shear properties of vulnerable discontinuity/ joint plane.

g) Slope Stability Analysis: Determination of Factor of Safety for selection of appropriate mitigation measures following 2D and 3D slope stability analysis under both dry and saturated conditions.

- h) Instrumentations and real time monitoring (if any using instrumentation) like Inclinometers, Piezometers, Wire Extensometers, Load Cells, Crack meter, Total Station, GPS etc. depending upon nature of slope and slope movements. Details of real time monitoring data, if available, to be annexed.

### **Chapter 3. Proposed mitigation measures**

- a) Site Preparation and selection of suitable sites for debris disposal with cost (if applicable).
- b) Proper alignment of road (if applicable)
- c) Remedial and Control Measures:-
- i) Scheme of design details for preventive measures supported by maps and engineering sections.
  - ii) Drainage Measures:
    - Designed surface and sub-surface drainage measures.
    - Check dam, spill dam, culverts, drainage canals, diversions etc.
  - iii) Retaining structures:
    - Type of retaining walls such as RE wall, Gabions wall, Concrete Clad wall etc., with relevant and effective design, drawings / plans, cross section, calculation and codes / standards.
- d) Slope reinforcement:-
- i) Soil nailing, geogrid reinforcement, rock anchoring, rock bolting, cable anchoring, piling, shotcreting etc.
  - ii) Use of Geo-synthetic materials like Geo-bags, Geo-tubes, Geo-nets, Geo-grids, Geosynthetic Clay Liners (GCL) etc.
- e) Bio-engineering measures:
  - Bio-engineering measures supported with engineering measures like weeds / grass / plants suitable for particular slope according to local condition.
- f) Details of River training works.
- g) Expected interaction / permission from other ministries like MoEF / Defence etc (as required).

### **Chapter 4. Time lines of various activities (post sanction) in form of bar chart.**

## **Chapter 5. Cost Estimation**

- a) Component wise cost estimation with detailed calculation as per Schedule of Rates (SOR) and details of codes as applicable. Price level of cost estimate with project completion dates. There should not be any allowance for future escalation, completion schedule of project as stipulated in timeline.
- b) Resettlement & Rehabilitation studies and social survey, if required is to be carried out and mentioned in DPR.
- c) Land acquisition is to be provided in DPR, if required.
- d) Environmental and Forest clearances, if required.
- e) Financial feasibility report of the scheme as approved by Finance & Planning Division / Department of State Government. Details to be annexed. This is a mandatory requirement).

### **List of Annexures (To be enclosed)**

**Annexure 1:** Estimation and calculation of rate quoted by State Government on the basis of standard / quality of aggregates / materials or specification of instruments / equipments etc.

**Annexure 2:** Engineering design, drawing, location maps, Regional Geomorphological and Geological plan (if available), Site-specific Topographic and Geological map of landslide (1:1000/ 500), geological sections, Hazard / risk maps (if available), land use, land cover, vegetation maps etc available in public domain, etc. Designs, drawings, maps etc. to be given as per large scale i.e., 1:500 to 1:1000 depending on the dimension of the landslide.

**Annexure 3:** Plans showing detail scheme of preventive or mitigation measures envisaged / planned. Detail design of preventive, mitigation measures of the landslide site to be put and also the constructional plans and drawings including diversion or detouring etc., if any.

**Annexure 4:** Enclosure related to financial feasibility report as approved by competent authority of State Govt. / UT.

**(Any other annexure to be added with reference to Summary of DPR or various Chapters of Detailed Project Report)**

(Annexure-‘A’)

Activity Wise details of Resource Departments/Organisations consultation with whom may be useful for preparation of DPRs for landslide mitigation schemes.

SN	Resource Department / Organisation	Activities relating to landslide management
1	State Geology and Mineral Resources Department	Investigation / study of landslides in the State and recommendations for its mitigation.
2	PWD	Survey of landslide site and works on structural mitigation measures. Preparation of cost estimation on the basis of SOR/PWD rates etc.
3	State Remote Sensing Centre / Space Application Centre (SAC) / NRSC-ISRO / NRSA	Acquisition, distribution and analysis of remote sensing data. Landslide hazard zonation and risk maps.
4	PSU's such as RITES, THDC, WAPCOS etc. and Consultant etc.	Preparation of DPR and its execution.
5	Geological Survey of India (GSI) – State units	Detailed/ large scale geological investigation / study of landslide through mapping, evaluation and recommendations for its mitigation measures and technical inputs/suggestions for suitable remedial measures.
6	CSIR-Central Road Research Institute (CRRRI)	Geological and Geotechnical investigation, Slope Stability Analysis, Design of suitable remedial measures, Recommendation and providing services to execution instrumentation & monitoring for suitable remedial measures.
7	National Institute of Hydrology (NIH), Roorkee	Hydrological study for landslide mitigation measures.
8	Central Water and Power Research Centre (CWPRS), Pune.	Hydrology, river engineering, hydraulics etc relating to landslide management.
9	Central Water Commission (CWC).	Study related to rivers and data of discharge gauges, hydrology etc.
10	Central Ground Water Board (CGWB).	Hydrological studies, Geophysical investigation, ground water studies etc.
11	Survey of India (SOI)	Preparation of Topographical sheet of particular region is available with SOI. SOI are generating contours or doing total survey station for generation of contours.
12	Indian Meteorological Department (IMD), Pune.	Climatic /rainfall and seismic data.
13	National Institute of Rock Mechanics (NIRM)	Geophysical investigation, soil mechanics, rock mechanics etc.
14	Central Soil and Material Research Station (CSMRS)	Soil mechanics, rock mechanics, concrete technology etc.

15	National Geophysical Research Institute (NGRI)	Geophysical investigation.
16	Defence Terrain Research Laboratory (DTRL).	Landslide Inventory, Landslide Hazard Zonation maps, landslide Atlases for Sikkim Himalayas & North Eastern States prepared, real time early warning system in Uttarakhand.
17	CSIR-Central Building Research Institute (CBRI), Roorkee.	Geological & geotechnical investigation and slope stability analysis, instrumentation & monitoring, recommendation for suitable mitigation measures.
18	CSIR-Central Scientific Instruments Organisation (CSIO) etc.	Landslide instrumentation.
19	National Institute of Disaster Management (NIDM), Indian Institute of Remote Sensing (IIRS), CSIR-Central Road Research Institute (CRRI), CSIR-Central Building Research Institute (CBRI)-Roorkee, Institute of Land & Disaster Management (ILDM)-Kerala, State Administrative Institutes (ATI's), SDMA's / DDMA's etc.	These Institutes/ Departments / Authorities etc. are imparting and conducting / coordinating training in field of landslide studies.
20	Wadia Institute of Himalayan Geology	Geological & geotechnical investigations, landslide instrumentation.

**References Useful for Preparation of DPR**

1. Bureau of Indian Standard (BIS) codes related to landslides, soil stabilization, retaining wall, civil structures. For example; IS 1892, IS 2131, IS 2720 etc.
2. Guidelines of Indian Roads Congress (IRC) such as IRC: SP: 20 on Rural Roads Manual, IRC: SP: 48 on Hill Roads Manual, Report on design and construction of rock fall mitigation, engineering guidelines on landslide mitigation, Ministry of Rural Development (MoRD) - Specifications for Rural Roads etc.
3. Guidelines for Landslide Management, Mitigation & Planning of New Highway Projects in Landslide Prone Areas of Ministry of Roads, Transport & Highways (MoRTH).
4. Guideline of Central Water Commission (CWC) on anti-erosion measures.
5. NDMA Guideline on Management of Landslides & Snow Avalanches (June, 2009).



## Contact Us

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Joint Secretary (Mitigation),  
National Disaster Management Authority (NDMA)  
NDMA Bhawan  
A-1 Safdarjung Enclave  
New Delhi – 110 029

Tel: (011) 26701720  
Fax: (011) 26701864  
Email: [mitigation@ndma.gov.in](mailto:mitigation@ndma.gov.in)  
Web: [www.ndma.gov.in](http://www.ndma.gov.in)

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Ministry of Home Affairs  
(Disaster Management Division)

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NDCC-II Building, 3<sup>rd</sup> Floor, B Wing  
Jai Singh Road, New Delhi- 110001  
Dated: 16-06-2015

To

The Chief Secretaries of States/UTs  
(As per attached list)

**Subject :- Landslide Risk Mitigation.**

Madam/Sir,

22/6  
SS/DMC

I am directed to state that for a long time landslides have had disastrous consequences causing enormous economic losses and affecting the social fabric. Uttarakhand floods and landslide of 2013 and Malin (Maharashtra) landslide of 2014 are the recent disasters causing huge loss of lives and property.

23/6  
AS/DMC

2. Landslides Management require coordinated and multi-faceted activities among many stakeholders in the total disaster management cycle. The Government of India have been working with the relevant line Ministries such as the Ministry of Water Resources, Ministry of Earth Sciences and specialized agencies like Central Water Commission, Geological Survey of India and Survey of India to address the issue. The National Disaster Management Authority (NDMA) has issued detailed guidelines on Landslide Risk Mitigation.

3. The important measures for preventing and mitigating landslide risk are as under:-

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- i) Developing and continuously updating the inventory of landslide incidences affecting the country.
- ii) Landslide hazard zonation mapping in macro and meso scales after identification and prioritization of the areas in consultation with the Border Roads Organization, state governments and local communities.
- iii) Taking up pilot projects in different regions of the country with a view to carry out detailed studies and monitoring of selected landslides to assess their stability status and estimate risk.



- ✓
- iv) Setting pace setter examples for stabilization of slides and also setting up early warning systems depending on the risk evaluation and cost-benefit ratio.
  - v) Complete site specific studies of major landslides and plan treatment measures, and encourage state government to continue these measures.
  - vi) Setting up of institutional mechanisms for generating awareness and preparedness about landslide hazard among various stakeholders.
  - vii) Enhancing landslide education, training of professionals and capacity development to make the response regime more effective.
  - viii) Development of new codes and guidelines on landslide studies and revision of existing ones.

3. You are requested to take action on these measures to address the landslide risk in your state. The Government of India, Ministry of Finance guidelines on 10% flexi-funds may be used for landslide risk mitigation and restoration.

Yours faithfully,



(Sanjay Agarwal)

Director (DM)

Tel : 011-23438154

Email : dirdm3@mha.gov.in